
Champaign County, Illinois

Emergency Operations Plan

SEPTEMBER 2012

PROMULGATION DOCUMENT

Letter of Promulgation

This plan is adopted as the Champaign County Emergency Operations Plan (EOP) for Countywide Comprehensive Emergency Management. It is designed to comply with all applicable federal and state regulations and to provide the policies and procedures to be followed in dealing with any disaster.

This EOP identifies the hazards to which the County is vulnerable, sets down the responsibilities of all local governmental departments and agencies, and outlines a means for local and State resources to be used to assist the citizens and various jurisdictions of the County. The planning authorities and responsibilities conveyed to individual departments and agencies of local government are recognized and acknowledged.

This plan supersedes all other Champaign County EOPs. The Champaign County Emergency Management Agency, located at 1905 East Main Street in Urbana, Illinois, phone number (217) 384-3826, under the direction of its current Director, is designated with the legal authority and responsibility for executing this plan when called upon. All departments and agencies under my jurisdiction shall abide by and cooperate fully with the provisions described or referenced herein.

Adopted on the _____ of _____ 2012

Chairperson, Champaign County Board

Director, Champaign County EMA

PRIVILEGED INFORMATION NOTICE

This Champaign County Emergency Operations Plan (EOP) is used in conjunction with the Illinois Emergency Operations Plan (IEOP), the Illinois Plan for Radiological Accidents (IPRA), local site-specific emergency plans, and standard operating guidelines. Because the standard operating procedures/guidelines contain names, addresses and telephone numbers of private individuals, they are available only to those persons who have the responsibility to implement them.

The Champaign County Emergency Operations Plan is the property of Champaign County and shall not be reproduced without the express written permission of the Director of the Champaign County Emergency Management Agency (EMA).

Per (5 ILCS 140/7) (from Ch. 116, par.207)

Sec. 7. Exemptions

(II) Vulnerability assessments, security measures, and response policies or plans that are designed to identify, prevent, or respond to potential attacks upon a communities population or systems, facilities, or installations, the destruction or contamination of which would constitute a clear and present danger to health or safety of a community, but only to the extent that disclosure could reasonably be expected to jeopardize the effectiveness of the measure or safety of the personnel who implement them or the public. Information exempt under this item may include such things as details pertaining to the mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, or to tactical operations.

FORWARD

The Champaign County EOP is prepared in compliance with the Federal National Response Framework, the National Incident Management System, (NIMS) the Illinois Emergency Management Act, the Champaign County EMA Ordinance, and related actions as governed by the Robert T. Stafford Act (P.L. 93-288, as amended by P.L. 100-707). It discusses the mechanism to be used by Champaign County departments and agencies to provide assistance to any area of the County affected by a natural or man-made disaster.

The Champaign County EOP addresses the management of significant disasters by the local Governmental Jurisdictions and non for profit organization included in the Champaign County EOP. The EOP outlines the policies, concepts of operations, organizational structures, and Federal-State-local interfaces. It is designed to supplement and support the response and recovery efforts of local jurisdictions.

The EOP was developed through the cooperation of all the local departments and agencies with response and recovery capabilities and assignments. Continuing effort is required to complete sections of the plan and keep it current. Throughout this plan, the use of "he" or "his" is not intended to refer to only one gender. The terms "EOP" and "the plan" are used synonymously.

Comments and revisions are solicited and should be forwarded to:

Champaign County Emergency Management Agency

Attn: EMA Director

1905 East Main Street

Urbana, Illinois

RECORD OF CHANGES

When changes are made to this plan, the following procedures should be followed:

1. Champaign County EMA will issue major changes on hard-copy pages. New pages should be inserted as directed. The old pages should be removed and destroyed.
2. Plan-holders will be notified of pen and ink changes by memorandum. These changes should be accomplished directly on existing pages.

3. When any change is made, an entry should be made in the following log:

Change Number	Date Entered	Page(s) or Section(s) Changed	Entered By

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CHAMPAIGN COUNTY EMERGENCY OPERATIONS PLAN
TABLE OF CONTENTS

<u>CONTENTS</u>	<u>PAGE</u>
Promulgation Document	ii
Privileged Information Notice	iii
Forward	
iv	
Record of Changes	iv
Table of Contents	vi
Concurrence Page	iv
Plan Abstract	
Summary of Jurisdiction's Hazard Analysis Study	xi
Distribution List	
xiii	

Basic Plan - Description of Organization and Overall Emergency Operations

I.	Introduction	1	
	A. Purpose		1
	B. Scope	1	
II.	Situations and Assumptions	3	
	A. Situations		3
	B. Assumptions		
III.	Concept of Operations		7
	A. Relationships Between Response Organizations	7	
	B. Four Phases of Emergency Management	8	
	C. Summary of Overall Operations	8	
	D. Implementing the Plan		9
	E. Successors		10
	F. Emergency Authorities		10
	G. Activation & Termination of Successor's Emergency Authorities		10
	H. Notifying Other Response Elements of Succession	11	
	I. Establishing Shifts for Response Personnel	11	
	J. Organizational Charts		11

IV.	Organization and Assignment of Responsibilities	11
V.	Direction and Control	12
VI.	Succession of Command	12
VII.	Plan Development, Distribution and Maintenance	13
VIII.	Special Needs Residents	23
IX.	Administration and Logistics	24
X.	Legal Authorities and References	25
	A. Legal Basis for Planning and Conducting All-Hazards Emergency Operations	25
	B. Legal Basis for Delegation of Emergency Authority	25
	C. References	
25		
	D. Mutual Aid Agreements	27
XI.	Appendices to the Basic Plan	
	Appendix 1. Champaign County EMA Ordinance	
	Appendix 2. IEMA Act	

Appendix 3. Organizational Chart, County of Champaign

Appendix 4. Description of Agreements

Appendix 5. Sample Local Disaster Emergency Proclamation

Appendix 6. Sample Termination of Local Disaster

Emergency Proclamation

Appendix 7. Map of Primary and Alternate EOC's

Appendix 8. Map of Critical Command and Control Facilities

Appendix 9. Map of Flood Plains

Appendix 10. Maps of Champaign County and Incorporated

Communities

ANNEX LIST

A Direction and Control

B Emergency Telephone List

C Communications

D Disaster Intelligence/Damage Assessment

E Health and Medical Services

- F Evacuation
- G Mass Care
- H Hazardous Materials

- I Public Information and Education
- K Emergency Mortuary Services (Mass Fatality)
- L Resource Management
- M Hazardous Materials
- R Animal Welfare.
- T Terrorism: Consequence Management
- W Warning

CONCURRENCE PAGE

The Champaign County EOP is the basis for providing County resources to other local governments impacted by a disaster that requires emergency assistance. The EOP also provides for the integration of State and Federal resources into local response and recovery efforts when such assistance is necessary.

We, the undersigned, have read the Champaign County EOP. We acknowledge our duties, responsibilities, and relationships as outlined herein and will execute them to the best of our abilities. We further agree to provide resources, both in manpower and material, to the extent of our most current capabilities.

The EOP is based on the fundamental assumption that a significant disaster or emergency could overwhelm the capability of local governments to conduct the extensive emergency operations necessary to save lives and protect property. For this contingency, resources of County departments and agencies, as grouped into the operational annexes of this EOP,

and coordinated through the Champaign County Emergency Operations Center (EOC), will be used to provide assistance to the affected areas.

Champaign County, Illinois now adopts the Champaign County EOP for use.

(Signatures of authorized representatives of all departments of the government and private sector organizations assigned emergency responsibilities are on file in the Champaign County EMA office.)

The agencies signing the concurrence page are, Champaign, Urbana and University of Illinois Police, Champaign County Sheriff, Champaign and Urbana Fire Departments, Champaign Urbana Public Health, American Red Cross, Champaign County Highway Department, Champaign County Coroner, and Salvation Army.

CHAMPAIGN COUNTY EMA

CONCURRENCE PAGE

EOP SEPTEMBER 2012

Champaign County Sheriff's Office

Champaign County Highway Department

Champaign County Coroner

Urbana Police Department

Urbana Fire Department

University of Illinois Police

Champaign Urbana Public Health District

City of Champaign Fire

City of Champaign Police

American Red Cross

Salvation Army

PLAN ABSTRACT

This Emergency Operations Plan consists of:

- ≈ A basic section which outlines the emergency management organization and programs, roles and responsibilities of various organizations, and is utilized primarily by the County Chief Executive Officer (CEO) (County Board Chairperson), the heads of the County operating departments referenced in this plan, and the EMA Director;
- || ≈ Annexes which describe the policies, procedures, and resources associated with specific emergency management functions, which are primarily utilized by the members of the crisis management team in the Emergency Operations Center; and
- ∑ ≈ Appendices and a separate resource directory that further outline those tasks and resources relative to emergency operations, which are used by response personnel in the field at a forward command post.

HAZARD ANALYSIS

The following is a summary of the complete 1992 Hazard Analysis (CPG 1-35) that is maintained in the EMA office. This is a listing of those hazards most likely to threaten Champaign County, or a portion thereof. This listing is not ranked according to probability:

Natural Hazards:

- Drought
- Extreme heat
- Earthquakes
- Floods: flash, rain, river, and urban
- Landslide
- Lightning
- Public health epidemics
- Severe winds
- Tornados
- Wildfire: brush, grassland, and woodland
- Winter Storms (Severe): blizzard, extreme cold, ice storm, and heavy snow

Technological/Man-made Hazards:

- Civil disorder
- Dam failures
- Energy shortages
- Hazardous Materials: fixed facility incidents
- Hazardous Materials: transportation accidents (air, highway, pipeline, and rail)
- Pollution

- Power failure
- Radiological Incident: fixed facility incidents
- Radiological Incident: transportation accidents
- Radiological Incident: wartime
- Subsidence
- Terrorism
- Transportation Crash: air, bus, and rail
- Urban Fire
 - Water Outages

Nuclear Attack Risk Conditions:

- The Nuclear Attack Planning Base (NAPB) does not identify Champaign County as a target area. The fallout risk for Champaign County is low to none, meaning a dosage of less than 150 rads in one week would be expected.

DISTRIBUTION LIST

Copies of the EOP are distributed to the following authorized personnel:

Office/Department/Organization No. of Copies Plan Number(s)

County of Champaign

County Board Chairperson	1	
EMA		5
Illinois Emergency Management Agency Region 7	1	

Requests for copies will be evaluated
Per request and need to know.

BASIC PLAN

Of the Champaign County
Emergency Operations Plan

BASIC PLAN

I. INTRODUCTION

Local governments have the capability of, and the primary responsibility for, response to and recovery from disasters and emergencies. When these capabilities are exceeded, county assistance is available. When county capabilities are exceeded, State assistance is available.

The Champaign County EOP is the guide for county response and recovery operations and outlines specific actions in support of local response and recovery activities. Champaign County Responders follow the National Incident Management System (NIMS) and follow the Incident Command System (ICS) when responding to all incidents.

It is the policy of Champaign County to be prepared for any emergency or disaster. Emergency response personnel, equipment, and services of Champaign County will be maintained in a high state of readiness to save lives, prevent or minimize damage to property, and provide assistance to all people who are threatened by an emergency or who become victims of any disaster or catastrophe. These services shall be coordinated to the maximum extent possible with comparable activities of other local governments, other counties, the State of Illinois, the Federal government, and private agencies and organizations of every type. The County Board Chairperson shall determine the level and duration of Champaign County commitment of resources.

A. PURPOSE

1. The purpose of this plan is to provide operational guidance for Champaign County's mitigation, preparedness, response, and recovery actions to prevent or minimize injury and/or death to people and damage to property resulting from emergencies or disasters of natural or manmade origin. It incorporates applicable provisions of the Federal Response Framework and State EOP. (See Reference section.)

2. The EOP considers response actions that may require a significant Champaign County response and/or a significant State presence in support of Champaign County. A "significant presence" is defined as a situation that requires the immediate assistance of a County/State agency or agencies other than those that normally respond to day-to-day contingencies under separate authorities. Those situations requiring only normal, local jurisdictional response activities are not addressed in the EOP.

3. The EOP contains operational tasks and assignments for Champaign County response and recovery activities. It also describes the relationships between local government representatives and responding County/State agencies. The EOP provides information on anticipated actions for County departments and agencies that have emergency responsibilities. Finally, it provides information on the various County response and recovery mechanisms, capabilities, and available resources.

4. The EOP addresses those operational activities necessary for a coordinated Champaign County response to a disaster or other

emergency, regardless of cause. The level of emergency response will be determined by the need and magnitude of the disaster.

B. SCOPE

The scope of the EOP includes the complete spectrum of emergencies and situations that range from an event not warranting a County disaster proclamation to an emergency or catastrophic disaster declared by the President of the United States. Several primary hazards have been identified that have the potential to disrupt day-to-day activities, cause extensive property damage, and create casualties within Champaign County.

Priority for emergency management will be based on the hazards identified in the hazards analysis, outlined on page xi in the Forward.

Champaign County Government Departments have completed Continuity of Operation Plans. That addresses the disruption of services from disasters that would render their normal working location inoperable to health issues that would cause reduction in staff.

II. SITUATION AND ASSUMPTIONS

A. SITUATION

1. Environment

a. Geography: Champaign County, Illinois is an agricultural county with a large, centrally located industry base and have a variety of communities dispersed throughout the area. The topography is generally flat to gently rolling.

b. Climate: The climate of Champaign County is generally temperate. All four seasons are experienced, with temperatures averaging 25° F in the winter and 71° F in the summer. Seasonal temperature extremes of -22° F in the winter and 106° F in the summer have been recorded. Champaign County is ranked sixth in the state with documented tornado touchdowns since records have been kept. The county is subject to rainfall averaging 37 inches per year, but, has experienced droughts; the most severe being in 1988. Winter storms occur, including ice storms, heavy snows, whiteouts, periods of extreme cold, and blizzards, causing hazardous road conditions. There is an average of 26 inches of snowfall each year. Wind is from the southwest 55 % of the time. During the winter months, the wind mainly blows from the northwest.

2. Population: The population is 201,081 (2010 Census), with the county seat in Urbana. The major population center for Champaign County is

the Champaign, Urbana, and Savoy metro area. Another series of population centers are concentrated along Interstates 72, 74, and 57. The remainder of the population is mostly centered in incorporated towns and villages, with less than 28% of the population in rural, unincorporated areas.

3. Regional: The County is geographically situated in East Central Illinois with Piatt County to the west Ford County to the north, Vermilion County to the east, and Douglas County to the south. There are 22 incorporated villages and cities, and 28 townships.

4. Critical Infrastructure/Transportation: There are 2,652 miles of streets and highways in Champaign County. The major transportation routes are:
 - (a) Interstate 72
 - (b) Interstate 74
 - (c) Interstate 57
 - (d) State Routes, 45, 150, 130, 49, 10 and 47
 - (e) County Highways
 - (f) Township Roads

5. Transport Activities: Six major Pipeline Systems are found in Champaign County: Including, CILCO, CHICAP/UNOCAL, Marathon Ashland, Mid-America, Panhandle Eastern, and Trunkline. They transport natural gas, ethylene, propane, diesel fuel, fuel oil, gasoline, kerosene, and crude oil.

6. Airports:

(1) Willard Airport is owned by the University of Illinois and is the county's only airport with commercial air carrier service. It lies just to the south of the Champaign, Urbana metro area and consists of 1,799 acres of land. There are three runways; the longest is 8,100 feet, one 6,500 feet and one 5,300 feet. In 2009, there were 85,000 flight operations at the airport. Regional airlines provide service to Chicago, and Dallas. Flightstar, the airport's fixed base operator, operates a flight school and provides charter air service. The airport is extensively used by the University Of Illinois Institute Of Aviation as a center for pilot training and is heavily used by private pilots.

(2) Two additional airports lie within Champaign County; Frasca Field, just north of Urbana and Rantoul Airport, situated on the old Chanute Air Force Base. Both of these facilities cater primarily to private pilots.

7. Rail/Public Transportation:

(a) Rail services in Champaign County have increased in recent years and include both freight and regular rail passenger service. Norfolk and Southern Corporation, Illinois Central Gulf Railroad, and Burlington Northern serve the county. A rail yard lies just north of the Champaign-Urbana metro area and often can be found containing hazardous materials rail cars for use by local industries.

The network of rail lines transits many of the cities and villages in the county.

(b) The C-U Mass Transit System operates in the Champaign-Urbana area. For emergency evacuations, C-U Mass Transit System buses, as well as school buses, are available to respond throughout the county.

8. Public Water Supplies: The Illinois American Water Company supplies water for Champaign-Urbana and several surrounding Towns through 25 wells. These wells draw water from two separate aquifers. The smaller incorporated Communities have wells with water towers holding their daily water supply. Most residents in rural, unincorporated areas obtain water from private wells.
9. Government Facilities: Within Champaign County there are 11 police stations, one Illinois State Police District Headquarters, 28 fire stations, 31 public works/township/highway department yards, 28 post offices, one county court house, and one federal court house,
10. Recreational Facilities: Recreational opportunities abound in Champaign County and include such diverse facilities as forest preserves and parks, an aviation museum, an early American museum, museums and a major theater on the University of Illinois campus, as well as the University of Illinois' Assembly Hall and Memorial Stadium.
11. Other Facilities: The University of Illinois, with its multitude of buildings

and its own power generation and distribution infrastructure, lies within the borders of Champaign and Urbana. There are a significant number of financial institutions, primarily centered in the Champaign/Urbana area. The Village of Rantoul also maintains a separate, village operated power generation and distribution network.

12. Military Facilities: There are 2 National Guard Armories and one Army Reserve Center within the Champaign-Urbana area.

13. HazMat Facilities: There are 40 registered HazMat facilities containing Extremely Hazardous Substances within Champaign County. Details on these facilities can be found in the Hazardous Materials Annex to the Champaign County EOP.

B. ASSUMPTIONS

1. Public officials recognize their responsibilities and duties with regard to maintaining the health, safety and welfare of the citizens of the County. These public officials will assume their respective duties in implementing any section or part of the emergency operations plan.

2. Outdoor warning sirens are capable of alerting 79% of the residents of Champaign County.

3. This plan relies on the concept that the response to a disaster will always be at the lowest possible level. All departments and resources

within the County will be utilized during disaster operations. If these resources were inadequate in addressing the needs of the County, additional assistance would have to be requested from nearby jurisdictions and/or the State to return the county to pre-disaster conditions.

4. Champaign County is exposed to many different hazards, all of which have the potential to threaten the health, safety, and welfare of the population. These hazards may be classified as natural, man-made, technological, or terrorism related. They have the potential to cause property damage, injuries, deaths and/or major disruption to the County. Evacuation and/or sheltering of citizens from affected areas may be required.
5. In all but the most unusual, severe, or widespread disaster situations, Champaign County has adequate resources and expertise available for response and recovery operations.

III. CONCEPT OF OPERATIONS

A. RELATIONSHIPS BETWEEN RESPONSE ORGANIZATIONS AND AGENCIES

1. The overall command of Disaster operations is the responsibility of the County Board Chairperson or his designee/alternated. He/she working with the other members of the Regional Emergency Coordination Group (City of Champaign City of Urbana University of Illinois and Champaign Urbana Public Health District) will direct the emergency policy measures of the responding departments or organizations. The decision to implement the EOP will be based upon the probability or the actual occurrence of a disaster which threatens the health, safety and welfare of the population of the County and which has the potential for overwhelming the County resources. In this event, the County EMA Director will contact the County board Chairperson to inform him/her of the situation and receive direction concerning implementation of the EOP.
2. The critical responsibility for disaster response lies with the lowest governmental jurisdiction involved. If the incident occurs within a municipality, the chief elected official of that jurisdiction is in control.
3. It is a basic concept that emergency operations will make use of all normally available resources to combat the effects of a disaster. If the jurisdiction is incapable of fully responding to the emergency, then the County EMA will coordinate assistance as requested.
4. Should the resources of the county prove insufficient in an emergency

situation; the County EMA Director will serve as liaison to the State of Illinois in requesting disaster assistance through the Illinois Emergency Management Agency (IEMA) Region 7 Coordinator, if available, or through the IEMA office in Springfield. The County EMA Director will provide specific information about the impact of the disaster upon the county to the state. Coordination of state resources will be the responsibility of IEMA.

In addition Champaign County has a signed MOU with IESMA for aid from other county EMA units.

5. Federal disaster assistance, if necessary, will be requested by the Governor of the State of Illinois, to the President of the United States. No matter how many levels of response are involved, local officials will always maintain ultimate control and responsibility of disaster operations. It is also recognized that government alone cannot respond to all disasters. Volunteers will be accepted (when doing so will not put them at extreme risk) and utilized to the full extent of their capabilities in accordance with the IEMA Act. This includes enrollment of all volunteers with EMA and compliance with the oath as stated in the IEMA Act.

B. FIVE PHASES OF EMERGENCY MANAGEMENT

1. Mitigation - Mitigation activities are those designed to either prevent the occurrence of an emergency or long-term activities to minimize the potential adverse effects of an emergency. Flood plain zoning, building code enforcement, and urban drainage improvements are examples of

mitigation activities.

2. Preparedness - Preparedness activities, programs and systems are those that exist prior to an emergency and are used to support and enhance response to an emergency or disaster. Planning, training and exercising are among the activities conducted under this phase.

3. Response - Response includes activities and programs designed to address the immediate and short-term effects of the onset of an emergency or disaster. It helps to reduce casualties and damage and to speed recovery. Response activities include direction and control, warning, evacuation and other similar operations.

4. Recovery - Recovery is both short-term and long-term. Short-term operations seek to restore vital services to the community and provide for the basic needs of the public. Long-term recovery focuses on restoring the community to its normal condition or even to improved conditions. The recovery period is also an opportune time to institute mitigation measures, particularly those related to the recent emergency. Examples of recovery actions would be temporary food and shelter, restoration of non-vital government services and reconstruction of the damaged areas

5. Prevention - The security procedures undertaken by the public and private sectors in order to discourage terrorist acts

C. SUMMARY OF OVERALL OPERATIONS

1. Response organizations are typically trained to operate within their agencies incident command structure, but are rarely called upon to perform their duties as part of a unified and integrated multi-organizational response such as that required for a possible disaster situation in this jurisdiction.

2. First responders will often know first of an impending or actual disaster or emergency. They will notify METCAD (if METCAD was not already notified by the public) of the impending or actual disaster or emergency. The dispatcher will contact the EMA Director and he will decide what level the EOC should be activated to and what personnel need to be called.

3. The implementation of this plan calls for the department/office heads, or their designated representatives, to assemble in a central facility named the Emergency Operations Center (EOC). The primary EOC for Champaign County is located in the basement of 1905 E. Main Street, Urbana. The City of Champaign EOC can serve as the secondary EOC in case the primary EOC is unusable. The County Mobile Command unit can also serve as an alternate EOC. Under the direction of the County Board Chairperson or his designee, each department/office head or designee will direct his department/office according to the preplanned emergency operations procedures designated for that department/office.

The EOC will be staffed by each department/office as long as there is a need. EOC operations will be terminated when activities have returned to near pre-emergency conditions.

4. A forward command post will be established at or near the disaster site. The command post can also function as the EOC for smaller-scale disasters. Field personnel will communicate with the command post, which will, in turn, communicate with the EOC to ensure overall coordination. A preliminary disaster intelligence report will be made and forwarded to the EOC as soon as possible.

D. IMPLEMENTING THE PLAN

1. Overall command of disaster operations in Champaign County is the responsibility of the County Board Chairperson or his / her designee/alternate. The decision to implement the EOP will be based upon the probability or actual occurrence of a disaster which threatens the health, safety and/or welfare of the populace of the County and which has the potential to exceed the capabilities of the effected jurisdiction to respond effectively to the situation, thereby necessitating the use of County resources. In this event, the County EMA Director will contact the County Board Chairperson to inform him of the situation and receive direction concerning implementation of the plan.

2. Command of the individual departments will remain with the operating department heads under the direction of the Board Chairperson.
The Champaign County EMA Director will provide overall coordination of

disaster operations. Advice and resources may be sought from state and federal officials, but local government officials will remain in control, providing direction and control of the emergency operations.

3. A County declaration will not be continued or renewed for a period in excess of 7 days except with the consent of the County Board. Any proclamation declaring, continuing, or terminating a local disaster-emergency will be given prompt and general publicity and will be filed with the County Clerk. The effect of a declaration of a local disaster emergency is to activate the response and recovery aspects of any and all applicable local, state or federal disaster EOP's and to authorize the furnishing of aid and assistance.

E. SUCCESSORS

It is the responsibility of the official in charge of each emergency response function to identify at least two successors to manage that organization's emergency operations and personnel in their absence.

F. EMERGENCY AUTHORITIES

Each emergency response department/organization is responsible for identifying any specific emergency authorities that can be assumed by the designated successors. These authorities should be outlined in a departmental Standard Operating Guideline (SOP).

G. ACTIVATION & TERMINATION OF SUCCESSOR'S EMERGENCY

AUTHORITIES

1. Designated successors to officials who are responsible for emergency response functions may assume their assigned emergency authorities in the absence of the original responsible person, in case of their injury or other inability to serve, or while the original person is off duty. Emergency authorities will be transferred back to the original person upon their arrival (if so requested), to another designated successor as part of a shift change, or, in extreme situations relating to safety, to another designated successor at the direction of the responsible official or the County Board Chairperson, if appropriate.

2. The person being relieved will brief the person assuming emergency authorities, indicating at least: (1) the general situation status, (2) the deployment and assignments of personnel, and (3) appraisals of the need for additional resources.

H. NOTIFYING OTHER RESPONSE ELEMENTS OF SUCCESSION

As soon as someone assumes responsibility for a particular function, other response elements will be notified. If someone else subsequently assumes responsibility, the change will be immediately passed on to the other response units. Notification will be done through an announcement in the EOC and by having crisis management team members relay the information to their agencies. METCAD will also be notified and will make a general announcement to the appropriate field commanders.

I. ESTABLISHING SHIFTS FOR RESPONSE PERSONNEL

Disaster intelligence information will allow a determination of the scope of the disaster. Based upon this information, crisis management team members will evaluate their manpower needs and resources in order to schedule appropriate shifts for the EOC staff, field forces and other response personnel in order to provide continuous (24-hour) staffing for emergency response.

J. ORGANIZATIONAL CHARTS

See APPENDICES 4, 5 and 6.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. SCOPE OF INDIVIDUAL ANNEXES:

1. Direction and Control (Annex A): Identifies the facility from which elected officials and department heads will assign and coordinate responsibilities for immediate and continued response to an emergency situation and enable direct initiation of emergency management actions.
2. Communications (Annex C): Provides direction for: The overall communication capabilities used in Champaign County. As well as a tactical communication plan to be used in mutual aid incidents.
3. Warning Annex (Annex C-1): Provides for the methods used by the County to warn the residents of impending danger and threats.
4. Disaster Intelligence (Annex D): Ensures that procedures and expertise are available to provide preliminary estimates and descriptions, based on actual observations by assessment teams, of the nature and extent of damage resulting from a disaster. Assessments further provide a basis for determining the types of assistance needed and the assignment of priorities.
5. Emergency Medical Services & Health (Annex E): Directs the emergency medical care for the population and disaster workers, including triage and transportation to hospitals.

6. Evacuation/Transportation (Annex F): Provides direction for evacuation of people when natural or manmade disasters, or they're impending danger, may necessitate such action. Identifies and directs the transportation services to swiftly and orderly evacuate an area and move in needed supplies and workers.

7. Public Information (Annex I): Increases public awareness for the types of emergency conditions that could develop and provides channels for educating the public of actions to take before and during emergency conditions. Provides for effective collection, control and dissemination of public information in order to inform the public of the emergency conditions and available assistance. Minimizes the impact of misinformation, rumors, etc. in times of actual emergency.

8. Shelter Management Mass Care (Annex G): for temporary congregate or fallout shelters until the population can return to their residences. Directs emergency public services during a disaster, including food, water, and clothing and mental health services.

9. Emergency Mortuary Services (Annex K): Ensures effective mortuary services in mass casualty disaster situations.

10. Resource Management (Annex L): Coordinates the use of personnel, equipment, facilities, supplies and volunteers.

11. Hazardous Materials (Annex M): Establishes policies and procedures under which Champaign County will operate in the event of a hazardous

materials emergency. Prepared by the Champaign County Local Emergency Planning Committee (LEPC).

12. Terrorism: Consequence Management (Annex T) provides a consistent, coordinated and integrated response to deal with the consequences of a terrorist event.

13. Animal Welfare. (Annex R): Describes the way Champaign County will try to take care of domestic animals that require sheltering because of disaster situations.

B. SPECIFIC LOCAL RESPONSIBILITIES

1. CHAMPAIGN COUNTY BOARD CHAIRPERSON, MAYORS OF MUNICIPALITIES

- Policy Decisions
- Overall Direction and Control /Resource Allocation
- Public Information
- Legislation
- Declaration of a Local Disaster Emergency as Required

2. CHAMPAIGN COUNTY LOCAL EMA'S (ESDA)

- Coordination of all Phases of Emergency Management

- Coordination of Emergency Services and Disaster Operations
- Coordination of Mutual Aid
- Communications Support
- Public Education
- Resources Management
- Forward Command Post Staff and Facility
- Development of the Disaster Plan
- Emergency Management Staff Training
- Coordination of Search and Rescue
- Coordination of Medical Assistance
- Recovery, Response Support of (Recovery-Response area)
- EOC Manager

3. CHAMPAIGN COUNTY SHERIFF'S OFFICE / LOCAL LAW ENFORCEMENT

- Maintain Law and Order
- Traffic Control
- Control Restricted Areas
- Protection of Vital Facilities
- Warning
- Communications
- Initial Damage Assessment
- Liaison with other Law Enforcement Entities

- Support to and Security of the forward Command Post
- Conduct Search Operations

4. FIRE SERVICE

- Fire Suppression

- Communications Support
- Emergency Medical Services where
Applicable
- Biochemical Decontamination
- Provide Support to the forward Command Post
- Provide Pumps to drain Flooded Areas
- Fire Prevention
- Fire Inspection
- Conduct Rescue Operations
- Assist in Warning
- Conduct Radiological Monitoring
- Radiological Decontamination
- Initial Damage Assessment
- Communications Support
- Emergency Medical Services where
Applicable
- Biochemical Decontamination
- Provide Support to the forward Command Post
- Provide Pumps to drain Flooded Areas
 - Initial Damage Assessment

5. HIGHWAY DEPARTMENT/MUNICIPAL STREET DEPARTMENTS

- Maintain Roads, Bridges, and Storm Sewers
- Debris Removal
- Repair Damaged Roads/Bridges
- Conduct detailed Damage Assessment for Damaged Public Properties
- Provide Support to the forward Command Post
- Determine the safety of roadways in Post Earthquake

6. HEALTH DEPARTMENT

- Conduct a comprehensive infectious disease control program
- Inspect food establishments, private sewage systems, and private water supplies
- Provide Public Health Education
- Support the forward Command Post

7. SCHOOL SYSTEM

- Protect School Children
- Provide Information as needed
- Transportation Support

8. PRAIRIE CHAPTER AMERICAN RED CROSS

- Provide Shelter & Food
- Transportation of Elderly
- Assist with registration at critical facilities

9. CHAMPAIGN COUNTY CORONER

- Identify temporary Morgue Facility
- Identification of Deceased Victims
- Release of information regarding
Deceased Victims

10. SALVATION ARMY

- Provide Food for Workers/victims
- Provide Clothing

11. UNITED WAY

- Coordinate Volunteer Management
- Coordinate Donations.

C. PLANNING RESPONSIBILITIES OF RESPONSE ORGANIZATIONS

Each organization/agency identified elsewhere in the plan, as a lead agency for one or more emergency functions, is responsible for developing the SOG, checklists and resource lists that outline how they will perform their responsibilities. These SOG's must be distributed to all applicable agencies, and a copy will be provided to the EMA office. A primary and support responsibility matrix can be found in appendix 12. The Plan will be reviewed using SLG 101.

D. ADJACENT JURISDICTION NOTIFICATION

The County EMA Director will be responsible for notifying and coordinating with adjacent jurisdiction(s) regarding facilities and/or dangerous releases which may impose risks across boundaries of different planning areas.

E. PRESERVATION of RECORDS

It is the responsibility of the elected officials to ensure that all legal documents of both public and private nature recorded by the designated official (i.e., County clerk, circuit clerk, tax assessor, treasurer, etc.) be protected and preserved. These records must be kept to support continuing government functions and the conduct of emergency operations.

F. CRISIS DEBRIEFING FOR EMERGENCY WORKERS

1. Champaign County mental health organizations have cooperated in developing a community crisis plan to provide coordinated crisis debriefing services to emergency workers in a disaster situation. See the emergency mental health annex for more details.

4. Critical Incident Stress Debriefing (CISD) teams are also available through police and fire department organizations. A list of CISD teams that are available for deployment throughout the state is also available from IEMA. Refer to the public health annex for more details.

LISTING OF HAZMAT FACILITIES AS SPECIFIED IN NRT-1A

1. The Hazardous Materials Contingency Plan for Champaign County includes the following information in appendices 1 and 2:
 - a. Identifies and describes the facilities in the jurisdiction that possess extremely hazardous substances and the transportation routes along which such substances may move within the jurisdiction.

 - b. Identifies and describes other facilities that may contribute to additional risk by virtue of their proximity to the above mentioned facilities;

- c. Identifies and describes additional facilities included in the plan that are subject to additional risks due to their proximity to facilities with extremely hazardous substances; and,
 - d. Maps showing locations of facilities, transportation routes, and special features of the jurisdiction, including vulnerable areas.
2. The hazardous materials contingency plan for Champaign County containing the above information is located in Annex P, Hazardous Materials, appendices 1 and 2, of the Champaign County EOP.

V. DIRECTION AND CONTROL

Local government must direct and control the disaster response and recovery operations essential to saving lives, protecting property, and restoring essential government services. The primary EOC established to help carry out this function is located at 1905 East Main Street in Urbana, Illinois. Refer to the EOC annex of this plan for specific details of EOC operations. Local EMA's maintain their own Emergency Operating Facilities. These EOC's are linked to the County by both Radio and Telephone. Municipalities that do not maintain their own EOC's, have liaisons appointed to report to the Champaign County EOC. To support Operations at the disaster site, the County maintains a Mobile Command Center, which may be the

center of county tactical, on site operations during disaster response in all areas. The EOC may be moved forward to better support response and recover operations.

Overall command of any disaster operations within the unincorporated areas of Champaign County will remain with the Champaign County Board Chairperson. Command of the individual departments will remain with the operating department head. Over all coordination of disaster operations will be provided by the Champaign County EOC Staff. During hazardous materials incidents the overall control will be with the local jurisdiction with the assistance from Champaign County EMA and IEMA.

I. SUCCESSION OF COMMAND

A. The Interim Executive Succession Act (see Legal Authorities Section) provides authority to each jurisdiction to establish a chain of command for the CEO. If the County Board Chairperson is not available to assume command and direct emergency response operations, the chain of command listed below will be followed:

1. Champaign County Board - The line of succession of the County Board is from the Chairperson to the Sheriff, to the County Administrator and then to a person designated by the Sheriff and County Administrator.

2. EMA - The line of succession for the Champaign County Emergency Management Agency is from the EMA Director to the Deputy EMA Director, or a person designated by the EMA Director, or the Champaign County Sheriff.

4. Elected County Officials - The line of succession for each elected County official has been established for each county office by the officeholder.
5. Department Heads - The line of succession to each department head is according to the operating procedures established by each department.

B. LINE OF SUCCESSION FOR KEY EMERGENCY POSITIONS

Up to three alternates in the line of succession for each key emergency position are indicated in the EOC annex.

VII. PLAN DEVELOPMENT, DISTRIBUTION AND MAINTENANCE

A. PLANNING PROCESS

A team of Public Safety officials, EMA staff, volunteers and interested supporting organizations developed this EOP. The EOP is consistent with the FEMA CPG 101 version 2 and the Illinois Administrative Code.

B. PLAN OR SOG UPGRADES BY RESPONSIBLE AGENCY/ORGANIZATION

It is the responsibility of each agency/organization tasked with disaster related duties by the plan to update its respective sections as needed after exercises, changes in structure, and actual disaster experiences.

C. OVERALL EOP RESPONSIBILITY

The EMA Director has the primary responsibility to maintain the EOP. This includes collecting new information and making changes in: chain of command, communication equipment, phone numbers, personnel, resources, and emergency operating procedures. Department heads will assist the Director in maintaining this plan by forwarding changes that are specific to them to him

D. DISTRIBUTION OF REVISIONS

The EMA Director will forward changes in the EOP to all plan holders.

E. PERIODIC REVIEW OF EOP

1. A standardized method for reviewing and updating this plan will be performed under the following conditions:
 - a. Review and revise as needed, and at least once a year.
 - b. Revise as changes occur in personnel, equipment, and resources, reporting methods and operating procedures.
 - c. Review and revise after conducting an exercise of the plan, followed by a formal critique.
 - d. Revise as new emergency management services are established.

- e. Revise as new information and techniques are discovered that improve the efficiency and overall effectiveness of the emergency management system.
 - f. Review and revise after an actual emergency or disaster has occurred and each responding agency critiques the disaster response.
2. This plan is submitted to IEMA for review every two years in Compliance with State statute and the Illinois Administrative Code.

VIII. SPECIAL NEEDS RESIDENTS

- A. This jurisdiction acknowledges that there are populations with special requirements that must be considered in an emergency or disaster response. These include the mobility impaired, hearing impaired, visually impaired, developmentally disabled and the elderly.

- B. The 2010 census figures indicate that 20,319 Champaign County residents are classified as being disabled and 17,481 Champaign County residents are over 65 years of age.

- C. The Champaign County association for the developmentally disabled, the Visiting Nurses Association (VNA), Amern IP Company storm assistance committee, and the Champaign County senior center identify these segments of the population and ensure that disaster services will be available for these individuals. Coordination has been made with the facilities where large numbers of these citizens live to ensure that adequate procedures have been developed. Every attempt will be made to find these residents an equivalent facility or to provide the support they require in times of emergency or disaster.

- D. Champaign County EMA and the Amern IP Company storm assistance committee have coordinated with agencies and individuals who own vehicles that can safely transport these residents for use in the event of an evacuation. The Red Cross, Champaign Urbana Public Health District, and the two local hospitals have arranged for appropriate medical care.

IX. ADMINISTRATION AND LOGISTICS

A. RECORDS AND REPORTS

The EMA Director will ensure that, at a minimum, records are kept of all disaster-related expenditures, personnel time, and equipment time. The Director will also ensure that all reports required by the State of Illinois relating to disasters are prepared and forwarded in an expeditious manner.

B. EMERGENCY PURCHASING

1. The County Board Chairperson, or their designated representative, has the authority to authorize purchases of disaster-related materials outside of normal purchasing procedures, following the declaration of a local disaster emergency.
2. The County purchasing supervisor will manage purchasing requests and the County Auditor will collect and process expense information for the county. Whenever possible, emergency purchases will be made from local and/or previously used vendors.

C. PERSONNEL MANAGEMENT

Normal union and personnel rules shall apply for all County employees activated under this EOP.

D. NON-DISCRIMINATION

It is the policy of Champaign County not to discriminate against any person regardless of race, color, national origin, sex, religion, age, or disability.

X. LEGAL AUTHORITIES AND REFERENCES

**A. LEGAL BASIS FOR PLANNING AND CONDUCTING ALL-HAZARDS
EMERGENCY OPERATIONS**

The following laws and other source documents establish the legal basis for planning and carrying out all-hazards emergency responsibilities in the County of Champaign:

1. Robert T. Stafford Disaster and Emergency Assistance Act, as amended
2. Illinois Emergency Management Agency Act, 20 ILCS 5/3305
3. Illinois Administrative Code Title 29, as amended
4. Champaign County EMA Ordinance
5. IEMA Administrative Rule on Local Emergency Operations Plans
6. "Good Samaritan Laws", Chapter 225, Illinois Compiled Statutes Act 60/30, 65/5.1 and Chapter 210, Illinois Compiled Statutes Act 50/17

B. LEGAL BASIS FOR DELEGATION OF EMERGENCY AUTHORITY

The legal basis for the delegation of emergency authorities, i.e., enabling measures sufficient to ensure that specific emergency legal authorities can be exercised by elected or appointed leaders or their appointed leaders or their designated successors is found in the following:

1. Illinois Emergency Interim Executive Succession Act
2. Champaign County EMA Ordinance

C. REFERENCES

1. Federal Response Plan (FRP), April 1992
2. Illinois Plan for Radiological Accidents (IPRA), 1995
3. Illinois Plan for Radiological Accidents - Clinton
4. FEMA SLG 101, "State and Local Guide for All-Hazard Emergency Operations Planning"
5. National Response Team (NRT) 1 and 1A, 1988
6. Illinois Hazard Analysis
7. FEMA CPG 1-35, Champaign County Hazard Analysis, 1992
8. P&K-8, "Shelter Management Handbook"
9. TR-87, "Standards for Fallout Shelters"
10. Guide for the Design and Development of a Local Radiological Defense Support System

11. FEMA 10, "Planning Guide and Checklist for Hazardous Materials Contingency Plans"
12. Handbook of Chemical Hazard Analysis Procedures
13. Illinois Emergency Operations Plan (IEOP)

D. MUTUAL AID AGREEMENTS

Emergency management and response agencies and organizations in Champaign County have entered into numerous mutual aid agreements with each other and with other governmental bodies and private volunteer organizations. A list of such agreements is located in Appendix 7 of this plan. Copies of agreements are maintained in the EMA Office.

XI. APPENDICES

1. Champaign County EMA Ordinance
2. IEMA Act
3. Organizational Chart, County of Champaign
4. Description of Agreements
5. Sample Local Disaster Emergency Proclamation
6. Sample Termination of Local Disaster Emergency Proclamation
7. Map of Primary and Alternate EOC's

8. Map of Critical Command and Control Facilities
9. Map of Flood Plains
10. Maps of Champaign County and Incorporated Communities

Appendix 1

CHAMPAIGN COUNTY EMA ORDINANCE

ORDINANCE NO 740

ORDINANCE RE-ESTABLISHING THE EMERGENCY MANAGEMENT AGENCY OF
CHAMPAIGN COUNTY

WHEREAS, the 85th General Assembly adopted Public Act 85-1027 which recreates the Illinois Emergency Services and Disaster Agency and repeals the Illinois Emergency Services and Disaster Agency Act of 1975 and,

WHEREAS, it is necessary that Champaign County re-establish an Emergency Services and Disaster Agency to comply with P.A. 85-1025;

NOW, THEREFORE, BE IT AND IT IS ORDAINED by the County Board of the County of Champaign that:

SECTION 1. ESTABLISHMENT. There is hereby re-established as a County Department the Champaign County Emergency Services and Disaster Agency thereafter referred to as EMA) to prevent, minimize, repair and alleviate injury of damage resulting from disaster caused by explosion in this or in neighboring states of atomic or other means from without or by means of sabotage or other disloyal actions within, or from fire, flood, earthquake, or other natural or technological causes, and in order to insure that this County will be prepared to and will adequately deal with any such disasters, preserve the lives and property of the People of this County, and protect the public peace, health and safety in the event of such a disaster, in accordance with "The Illinois Emergency Services and Disaster Agency Act of 1992".

SECTION 2. DIRECTOR. The Department Head of EMA shall be known as EMA Director and shall be appointed pursuant to Champaign County Personnel Policies Department Head Hiring Procedures.

The Director shall have direct Responsibility for the organization, administration, training, and operation of the EMA, subject to the direction and control of the Chairperson of the County Board as provided by Statute.

In the Event of the absence, resignation, death or inability to serve as the Director, the Chairperson of the County Board or any Person designated by him shall be and act as Director until a new appointment is made as provided in this Ordinance.

SECTION 3. FUNCTIONS.

1. EMA shall coordinate Emergency Management functions within the territorial limits of the Political Management Functions within the Organization as are prescribed in and by the State Emergency Operations Plan, and programs, orders, rules, and regulations as may be promulgated by the Illinois Emergency Services and Disaster Agency and, in addition, shall conduct such functions outside of those territorial limits as may be required pursuant to such Mutual Aid Agreements.
2. EMA shall prepare and keep current an Emergency Operations Plan for its geographic boundaries.

3. EMA shall prepare and distribute to all appropriate Officials in written form a clear and complete statement of the emergency responsibilities of all Local Departments and Officials and of the Disaster Chain of Command.

4. The Director shall execute and enforce such orders, rules, and regulations as may be made by the Governor under Authority of the Act. EMA shall have available for inspection at it's Office, all orders, rules and regulations made by the Governor, or under the Governors Authority. The Illinois Emergency Services and Disaster Agency shall furnish such orders, rules and regulations to EMA.

SECTION 4. MUTUAL AID ARRANGEMENTS.

The Director may, in collaboration with other Public Agencies within the immediate vicinity, develop or cause to be developed Mutual Aid Arrangements, with other Political Subdivisions within this State, for reciprocal disaster response and recovery assistance in case a Disaster is too great to be dealt until approved by the Champaign County Board. Such arrangements shall be consistent with the State Emergency Management Program.

SECTION 5. LOCAL DISASTER DECLARATIONS.

(a) A local Disaster may be declared only by the Chairperson of the Champaign County Board or an Interim Emergency Successor, as provided in Section 7 of the "Emergency Interim Executive Succession Act". It shall not be continued or renewed for a period in excess of 7 days except by or with the consent of the Champaign County Board. Any Order or Proclamation declaring, continuing, or terminating a Local Disaster shall be given

prompt and general publicity and shall be filed promptly with the Champaign County Clerk.

(b) The effect of a Declaration of a Local Disaster is to activate the Emergency Operations Plan of the County and to authorize the furnishing of aid and assistance there under.

SECTION 6. PURCHASES AND EXPENDITURES. The County may, on recommendation of the County Director of EMA, authorize any purchase or contracts necessary to place the County in a position to combat effectively any Disaster resulting from the explosion of any nuclear or other bomb or missile, and to protect the public health and safety, protect property, and provide emergency assistance to Victims in the case of such Disaster, or from Man-made or Natural Disaster.

In the Event of enemy caused or other Disaster, the County Director of EMA is authorized, on behalf of the County, to procure such services, supplies, equipment or material as maybe necessary for such purposes, in view of the exigency without regard to the statutory procedures or formalities normally prescribed bylaw pertaining to County Contracts or Obligations, as authorized by "The State EMA ACT of 1992", provided that if the County Board meets at such time he shall act subject to the directions and restrictions imposed by that Body.

SECTION 7. AUTHORITY TO ACCEPT SERVICES, GIFTS, GRANTS, OR LOANS.

Whenever the Federal Government or any Agency or Officer thereof or whenever any Person, Firm or Corporation shall offer to EMA, services, equipment, supplies, materials, or funds by way of gift or grant, for purposes of Emergency Management, the Chairperson of

the Champaign County Board or Designee may accept such offer and upon such acceptance the Chairperson of the Champaign County Board or Designee may authorize EMA to receive such services, equipment, supplies, materials, or funds on behalf of the County Subdivision.

SECTION 8. OATH. Every Person, whether compensated or non-compensated, who is appointed to serve in any capacity in the Champaign County EMA shall, before entering upon their duties, subscribe the following Oath, which shall be filed with the Director.

"I, -----, do solemnly swear (or affirm) that I will support and defend and bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of Illinois, and the territory, institutions, and facilities thereof, both public and private, against all enemies, foreign and domestic; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the Duties upon which I am about to enter. And I do further swear (or affirm) that I do not advocate, or a I nor have I been a Member of any political party or organization that advocates the over throw of the Government of the United States or of this State by force or violence; and that during such time as I am affiliated with the Champaign County EMA, I will not advocate nor become a Member of any political party or organization that advocates the overthrow of the Government of the United States or of this State by force or violence".

SECTION 9. IMMUNITY. Neither Champaign County, nor except in cases of negligence or willful misconduct, the Chairperson of the Champaign County Board, the agents, employees, or representative of any of them, engaged in any Emergency Management Response or Recovery Activities, while complying with or attempting to comply with this

Act, is liable for the death of or any injury to Persons, or damage to Property, as a result of such Activity. This Section does not, however, affect the right of any Person to receive benefits to which he or she would otherwise be entitled under the Act, or under pension law, and this Section does not affect the right of any such person to receive any benefits of compensation under any Act or Congress.

SECTION 10. This Ordinance shall be in full force and effect April 1, 2005

PRESENTED, PASSED, APPROVED AND RECORDED this 31st day of March
A. D.2005.

Barbara Wysoeki, Chair
Champaign County Board

ATTEST:

Mark Sheldon, County Clerk
and ex-officio Clerk of the
County Board

Appendix 2

ILLINOIS EMERGENCY MANAGEMENT ACT

Illinois Compiled Statutes Executive Branch Illinois Emergency Management Agency Act 20
ILCS 3305/

(20 ILCS 3305/)

(20 ILCS 3305/1)

Sec. 1. Short Title. This Act may be cited as the Illinois Emergency Management Agency Act.

(Source: P.A. 87-168.)

(20 ILCS 3305/2)

Sec. 2. Policy and Purposes.

(a) Because of the possibility of the occurrence of disasters of Unprecedented size and destructiveness resulting from the explosion in this or in neighboring states of atomic or other means from without or by means of sabotage or other disloyal actions within, or from fire, flood, earthquake, telecommunications failure, or other natural or technological causes, and in order to insure that this State will be prepared to and will adequately deal with any disasters, preserve the lives and property of the people of this State and protect the public peace, health, and safety in the event of a disaster, it is found and declared to be necessary:

(1) To create an Illinois Emergency Management Agency and to authorize emergency management programs within the political subdivisions of the State.

(2) To confer upon the Governor and upon the principal executive officer of the political subdivisions of the State the powers provided herein.

(3) To provide for the rendering of mutual aid among the political subdivisions and taxing districts of the State and with other states and with respect to the carrying out of an emergency management program.

(b) It is further declared to be the purpose of this Act and the policy of the State that all emergency management programs of this State be coordinated to the maximum extent with the comparable programs of the federal government, including its various departments and agencies, of other states and localities and private agencies of every type, to the end that the most effective preparation and use may be made of the nation's resources and facilities for dealing with any disaster that may occur.

(Source: P.A. 87-168; 88-606, eff. 1-1-95.)

(20 ILCS 3305/3)

Sec. 3. Limitations. Nothing in this Act shall be construed to:

(a) Interfere with the course or conduct of a labor dispute, except that actions otherwise authorized by this Act or other laws may be taken

when necessary to mitigate imminent or existing danger to public health or safety;

(b) Interfere with dissemination of news or comment of public affairs; but any communications facility or organization (including but not limited to radio and television stations, wire services, and newspapers) may be requested to transmit or print public service messages furnishing information or instructions in connection with a disaster;

(c) Affect the jurisdiction or responsibilities of police forces, fire fighting forces, units of the armed forces of the United States, or of any personnel thereof, when on active duty; but State and political subdivision emergency operations plans shall place reliance upon the forces available for performance of functions related to emergency management;

(d) Limit, modify, or abridge the authority of the Governor to proclaim martial law or exercise any other powers vested in the Governor under the constitution, statutes, or common law of this State, independent of or in conjunction with any provisions of this Act; limit any home rule unit; or prohibit any contract or association pursuant to Article VII, Section 10 of the Illinois Constitution.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/4)

Sec. 4. Definitions. As used in this Act, unless the context clearly indicates otherwise, the following words and terms have the meanings ascribed to them in this Section:

"Director" means the staff assistant to the principal executive officer of a political subdivision with the duty of coordinating the emergency management programs of that political subdivision.

"Disaster" means an occurrence or threat of widespread or severe damage, injury or loss of life or property resulting from any natural or technological cause, including but not limited to fire, flood, earthquake, wind, storm, hazardous materials spill or other water contamination requiring emergency action to avert danger or damage, epidemic, air contamination, blight, extended periods of severe and inclement weather, drought, infestation, critical shortages of essential fuels and energy, explosion, riot, hostile military or paramilitary action, or acts of domestic terrorism.

"Emergency Management" means the efforts of the State and the political subdivisions to develop, plan, analyze, conduct, provide, implement and maintain programs for disaster mitigation, preparedness, response and recovery.

"Emergency Services and Disaster Agency" means the agency by this name, by the name Emergency Management Agency, or by any other name that is established by ordinance within a political subdivision to coordinate the emergency management program within that political subdivision and with private organizations, other political subdivisions, the State and federal governments.

"Emergency Operations Plan" means the written plan of the State and political subdivisions describing the organization, mission, and functions of the government and supporting services for responding to and recovering from disasters.

"Emergency Services" means the coordination of functions by the State and its political subdivision, other than functions for which military forces are primarily responsible, as may be necessary or proper

to prevent, minimize, repair, and alleviate injury and damage resulting from any natural or technological causes. These functions include, without limitation, fire fighting services, police services, emergency aviation services, medical and health services, rescue, engineering, warning services, communications, radiological, chemical and other special weapons defense, evacuation of persons from stricken or threatened areas, emergency assigned functions of plant protection, temporary restoration of public utility services and other functions related to civilian protection, together with all other activities necessary or incidental to protecting life or property.

"Exercise" means a planned event realistically simulating a disaster, conducted for the purpose of evaluating the political subdivision's coordinated emergency management capabilities, including, but not limited to, testing the emergency operations plan.

"Illinois Emergency Management Agency" means the agency established by this Act within the executive branch of State Government responsible for coordination of the overall emergency management program of the State and with private organizations, political subdivisions, and the federal government. Illinois Emergency Management Agency also means the State Emergency Response Commission responsible for the implementation of Title III of the Superfund Amendments and Reauthorization Act of 1986.

"Mobile Support Team" means a group of individuals designated as a team by the Governor or Director to train prior to and to be dispatched, if the Governor or the Director so determines, to aid and reinforce the State and political subdivision emergency management efforts in response to a disaster.

"Municipality" means any city, village, and incorporated town.

"Political Subdivision" means any county, city, village, or incorporated town or township if the township is in a county having a population of more than 2,000,000.

"Principal Executive Officer" means chair of the county board, supervisor of a township if the township is in a county having a population of more than 2,000,000, mayor of a city or incorporated town, president of a village, or in their absence or disability, the interim successor as established under Section 7 of the Emergency Interim Executive Succession Act.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/5)

Sec. 5. Illinois Emergency Management Agency.

(a) There is created within the executive branch of the State Government an Illinois Emergency Management Agency and a Director of the Illinois Emergency Management Agency, herein called the "Director" who shall be the head thereof. The Director shall be appointed by the Governor, with the advice and consent of the Senate, and shall serve for a term of 2 years beginning on the third Monday in January of the odd-numbered year, and until a successor is appointed and has qualified; except that the term of the first Director appointed under this Act shall expire on the third Monday in January, 1989. The Director shall not hold any other remunerative public office. The Director shall receive an annual salary as set by the Governor from time to time or the amount set by the Compensation Review Board, whichever is higher. If set by the Governor, the Director's annual salary may not exceed 85% of the Governor's annual salary.

(b) The Illinois Emergency Management Agency shall obtain, under the provisions of the Personnel Code, technical, clerical, stenographic and other administrative personnel, and may make expenditures within the appropriation therefor as may be necessary to carry out the purpose of this Act. The agency created by this Act is intended to be a successor to the agency created under the Illinois Emergency Services and Disaster Agency Act of 1975 and the personnel, equipment, records, and appropriations of that agency are transferred to the successor agency as of the effective date of this Act.

(c) The Director, subject to the direction and control of the Governor, shall be the executive head of the Illinois Emergency Management Agency and the State Emergency Response Commission and shall be responsible under the direction of the Governor, for carrying out the program for emergency management of this State. The Director shall also maintain liaison and cooperate with the emergency management organizations of this State and other states and of the federal government.

(d) The Illinois Emergency Management Agency shall take an integral part in the development and revision of political subdivision emergency operations plans prepared under paragraph (f) of Section 10. To this end it shall employ or otherwise secure the services of professional and technical personnel capable of providing expert assistance to the emergency services and disaster agencies. These personnel shall consult with emergency services and disaster agencies on a regular basis and shall make field examinations of the areas, circumstances, and conditions that particular political subdivision emergency operations plans are intended to apply.

(e) The Illinois Emergency Management Agency and political subdivisions shall be encouraged to form an emergency management advisory committee composed of private and public personnel representing the emergency management phases of mitigation, preparedness, response, and recovery. The Local Emergency Planning Committee, as created under the Illinois Emergency Planning and Community Right to Know Act, shall serve as an advisory committee to the emergency services and disaster agency or agencies serving within the boundaries of that Local Emergency Planning Committee planning district for:

(1) the development of emergency operations plan provisions for hazardous chemical emergencies; and

(2) the assessment of emergency response capabilities related to hazardous chemical emergencies.

(f) The Illinois Emergency Management Agency shall:

(1) Coordinate the overall emergency management program of the State.

(2) Cooperate with local governments, the federal government and any public or private agency or entity in achieving any purpose of this Act and in implementing emergency management programs for mitigation, preparedness, response, and recovery.

(2.5) Cooperate with the Department of Nuclear Safety in development of the comprehensive emergency preparedness and response plan for any nuclear accident in accordance with Section 2005-65 of the Department of Nuclear Safety Law of the Civil Administrative Code of Illinois and in development of the Illinois Nuclear Safety Preparedness program in accordance with Section 8 of the Illinois Nuclear Safety Preparedness Act.

(3) Prepare, for issuance by the Governor, executive orders,

proclamations, and regulations as necessary or appropriate in coping with disasters.

(4) Promulgate rules and requirements for political subdivision emergency operations plans that are not inconsistent with and are at least as stringent as applicable federal laws and regulations.

(5) Review and approve, in accordance with Illinois Emergency Management Agency rules, emergency operations plans for those political subdivisions required to have an emergency services and disaster agency pursuant to this Act.

(5.5) Promulgate rules and requirements for the political subdivision emergency management exercises, including, but not limited to, exercises of the emergency operations plans.

(5.10) Review, evaluate, and approve, in accordance with Illinois Emergency Management Agency rules, political subdivision emergency management exercises for those political subdivisions required to have an emergency services and disaster agency pursuant to this Act.

(6) Determine requirements of the State and its political subdivisions for food, clothing, and other necessities in event of a disaster.

(7) Establish a register of persons with types of emergency management training and skills in mitigation, preparedness, response, and recovery.

(8) Establish a register of government and private response resources available for use in a disaster.

(9) Expand the Earthquake Awareness Program and its efforts to distribute earthquake preparedness materials to schools, political subdivisions, community groups, civic organizations, and the media. Emphasis will be placed on those areas of the State most at risk from an earthquake. Maintain the list of all school districts, hospitals, airports, power plants, including nuclear power plants, lakes, dams, emergency response facilities of all types, and all other major public or private structures, which are at the greatest risk of damage from earthquakes under circumstances where the damage would cause subsequent harm to the surrounding communities and residents.

(10) Disseminate all information, completely and without delay, on water levels for rivers and streams and any other data pertaining to potential flooding supplied by the Division of Water Resources within the Department of Natural Resources to all political subdivisions to the maximum extent possible.

(11) Develop agreements, if feasible, with medical supply and equipment firms to supply resources as are necessary to respond to an earthquake or any other disaster as defined in this Act. These resources will be made available upon notifying the vendor of the disaster. Payment for the resources will be in accordance with Section 7 of this Act. The Illinois Department of Public Health shall determine which resources will be required and requested.

(12) Out of funds appropriated for these purposes, award capital and non-capital grants to Illinois hospitals or health care facilities located outside of a city with a population in excess of 1,000,000 to be used for purposes that include, but are not limited to, preparing to respond to mass casualties and disasters, maintaining and improving patient safety and quality of care, and

protecting the confidentiality of patient information. No single grant for a capital expenditure shall exceed \$300,000. No single grant for a non-capital expenditure shall exceed \$100,000. In awarding such grants, preference shall be given to hospitals that serve a significant number of Medicaid recipients, but do not qualify for disproportionate share hospital adjustment payments under the Illinois Public Aid Code. To receive such a grant, a hospital or health care facility must provide funding of at least 50% of the cost of the project for which the grant is being requested. In awarding such grants the Illinois Emergency Management Agency shall consider the recommendations of the Illinois Hospital Association.

(13) Do all other things necessary, incidental or appropriate for the implementation of this Act.

(Source: P.A. 91-25, eff. 6-9-99; 92-73, eff. 1-1-02; 92-597, eff. 6-28-02.)

(20 ILCS 3305/6)

Sec. 6. Emergency Management Powers of the Governor.

(a) The Governor shall have general direction and control of the Illinois Emergency Management Agency and shall be responsible for the carrying out of the provisions of this Act.

(b) In performing duties under this Act, the Governor is authorized to cooperate with the federal government and with other states in all matters pertaining to emergency management.

(c) In performing duties under this Act, the Governor is further authorized:

(1) To make, amend, and rescind all lawful necessary orders, rules, and regulations to carry out the provisions of this Act within the limits of the authority conferred upon the Governor.

(2) To cause to be prepared a comprehensive plan and program for the emergency management of this State, which plan and program shall be integrated into and coordinated with emergency management plans and programs of the federal government and of other states whenever possible and which plan and program may include:

a. Mitigation of injury and damage caused by disaster.

b. Prompt and effective response to disaster.

c. Emergency relief.

d. Identification of areas particularly vulnerable to disasters.

e. Recommendations for zoning, building, and other land-use controls, safety measures for securing permanent structures and other mitigation measures designed to eliminate or reduce disasters or their impact.

f. Assistance to political subdivisions in designing emergency operations plans.

g. Authorization and procedures for the erection or other construction of temporary works designed to mitigate danger, damage or loss from flood, or other disaster.

h. Preparation and distribution to the appropriate State and political subdivision officials of a State catalog of federal, State, and private assistance programs.

i. Organization of State personnel and chains of command.

j. Coordination of federal, State, and political subdivision emergency management activities.

k. Other necessary matters.

(3) In accordance with the plan and program for the emergency management of this State, and out of funds appropriated for these purposes, to procure and preposition supplies, medicines, materials and equipment, to institute training programs and public information programs, and to take all other preparatory steps including the partial or full mobilization of emergency services and disaster agencies in advance of actual disaster to insure the furnishing of adequately trained and equipped forces for disaster response and recovery.

(4) Out of funds appropriated for these purposes, to make studies and surveys of the industries, resources, and facilities in this State as may be necessary to ascertain the capabilities of the State for emergency management phases of mitigation, preparedness, response, and recovery and to plan for the most efficient emergency use thereof.

(5) On behalf of this State, to negotiate for and submit to the General Assembly for its approval or rejection reciprocal mutual aid agreements or compacts with other states, either on a statewide or political subdivision basis. The agreements or compacts, shall be limited to the furnishing or exchange of food, clothing, medical or other supplies, engineering and police services; emergency housing and feeding; National and State Guards while under the control of the State; health, medical, and related services; fire fighting, rescue, transportation, communication, and construction services and equipment, provided, however, that if the General Assembly be not in session and the Governor has not proclaimed the existence of a disaster under this Section, then the agreements or compacts shall instead be submitted to an Interim Committee on Emergency Management composed of 5 Senators appointed by the President of the Senate and of 5 Representatives appointed by the Speaker of the House, during the month of June of each odd-numbered year to serve for a 2 year term, beginning July 1 of that year, and until their successors are appointed and qualified, or until termination of their legislative service, whichever first occurs. Vacancies shall be filled by appointment for the unexpired term in the same manner as original appointments. All appointments shall be made in writing and filed with the Secretary of State as a public record. The Committee shall have the power to approve or reject any agreements or compacts for and on behalf of the General Assembly; and, provided further, that an affirmative vote of 2/3 of the members of the Committee shall be necessary for the approval of any agreement or compact.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/7)

Sec. 7. Emergency Powers of the Governor.

(a) In the event of a disaster, as defined in Section 4, the Governor may, by proclamation declare that a disaster exists. Upon such proclamation, the Governor shall have and may exercise for a period not to exceed 30 days the following emergency powers; provided, however, that the lapse of the emergency powers shall not, as regards any act or acts occurring or committed within the 30 days period, deprive any person, firm, corporation, political subdivision, or body politic of any right or rights to compensation or reimbursement which he, she, it, or

they may have under the provisions of this Act:

(1) To suspend the provisions of any regulatory statute prescribing procedures for conduct of State business, or the orders, rules and regulations of any State agency, if strict compliance with the provisions of any statute, order, rule, or regulation would in any way prevent, hinder or delay necessary action, including emergency purchases, by the Illinois Emergency Management Agency, in coping with the disaster.

(2) To utilize all available resources of the State government as reasonably necessary to cope with the disaster and of each political subdivision of the State.

(3) To transfer the direction, personnel or functions of State departments and agencies or units thereof for the purpose of performing or facilitating disaster response and recovery programs.

(4) On behalf of this State to take possession of, and to acquire full title or a lesser specified interest in, any personal property as may be necessary to accomplish the objectives set forth in Section 2 of this Act, including: airplanes, automobiles, trucks, trailers, buses, and other vehicles; coal, oils, gasoline, and other fuels and means of propulsion; explosives, materials, equipment, and supplies; animals and livestock; feed and seed; food and provisions for humans and animals; clothing and bedding; and medicines and medical and surgical supplies; and to take possession of and for a limited period occupy and use any real estate necessary to accomplish those objectives; but only upon the undertaking by the State to pay just compensation therefor as in this Act provided, and then only under the following provisions:

a. The Governor, or the person or persons as the Governor may authorize so to do, may forthwith take possession of property for and on behalf of the State; provided, however, that the Governor or persons shall simultaneously with the taking, deliver to the owner or his or her agent, if the identity of the owner or agency is known or readily ascertainable, a signed statement in writing, that shall include the name and address of the owner, the date and place of the taking, description of the property sufficient to identify it, a statement of interest in the property that is being so taken, and, if possible, a statement in writing, signed by the owner, setting forth the sum that he or she is willing to accept as just compensation for the property or use. Whether or not the owner or agent is known or readily ascertainable, a true copy of the statement shall promptly be filed by the Governor or the person with the Director, who shall keep the docket of the statements. In cases where the sum that the owner is willing to accept as just compensation is less than \$1,000, copies of the statements shall also be filed by the Director with, and shall be passed upon by an Emergency Management Claims Commission, consisting of 3 disinterested citizens who shall be appointed by the Governor, by and with the advice and consent of the Senate, within 20 days after the Governor's declaration of a disaster, and if the sum fixed by them as just compensation be less than \$1,000 and is accepted in writing by the owner, then the State Treasurer out of funds appropriated for these purposes, shall, upon certification thereof by the Emergency Management Claims Commission, cause

the sum so certified forthwith to be paid to the owner. The Emergency Management Claims Commission is hereby given the power to issue appropriate subpoenas and to administer oaths to witnesses and shall keep appropriate minutes and other records of its actions upon and the disposition made of all claims.

b. When the compensation to be paid for the taking or use of property or interest therein is not or cannot be determined and paid under item (a) above, a petition in the name of The People of the State of Illinois shall be promptly filed by the Director, which filing may be enforced by mandamus, in the circuit court of the county where the property or any part thereof was located when initially taken or used under the provisions of this Act praying that the amount of compensation to be paid to the person or persons interested therein be fixed and determined. The petition shall include a description of the property that has been taken, shall state the physical condition of the property when taken, shall name as defendants all interested parties, shall set forth the sum of money estimated to be just compensation for the property or interest therein taken or used, and shall be signed by the Director. The litigation shall be handled by the Attorney General for and on behalf of the State.

c. Just compensation for the taking or use of property or interest therein shall be promptly ascertained in proceedings and established by judgment against the State, that shall include, as part of the just compensation so awarded, interest at the rate of 6% per annum on the fair market value of the property or interest therein from the date of the taking or use to the date of the judgment; and the court may order the payment of delinquent taxes and special assessments out of the amount so awarded as just compensation and may make any other orders with respect to encumbrances, rents, insurance, and other charges, if any, as shall be just and equitable.

(5) When required by the exigencies of the disaster, to sell, lend, rent, give, or distribute all or any part of property so or otherwise acquired to the inhabitants of this State, or to political subdivisions of this State, or, under the interstate mutual aid agreements or compacts as are entered into under the provisions of subparagraph (5) of paragraph (c) of Section 6 to other states, and to account for and transmit to the State Treasurer all funds, if any, received therefor.

(6) To recommend the evacuation of all or part of the population from any stricken or threatened area within the State if the Governor deems this action necessary.

(7) To prescribe routes, modes of transportation, and destinations in connection with evacuation.

(8) To control ingress and egress to and from a disaster area, the movement of persons within the area, and the occupancy of premises therein.

(9) To suspend or limit the sale, dispensing, or transportation of alcoholic beverages, firearms, explosives, and combustibles.

(10) To make provision for the availability and use of temporary emergency housing.

(11) A proclamation of a disaster shall activate the State

Emergency Operations Plan, and political subdivision emergency operations plans applicable to the political subdivision or area in question and be authority for the deployment and use of any forces that the plan or plans apply and for use or distribution of any supplies, equipment, and materials and facilities assembled, stockpiled or arranged to be made available under this Act or any other provision of law relating to disasters.

(12) Control, restrict, and regulate by rationing, freezing, use of quotas, prohibitions on shipments, price fixing, allocation or other means, the use, sale or distribution of food, feed, fuel, clothing and other commodities, materials, goods, or services; and perform and exercise any other functions, powers, and duties as may be necessary to promote and secure the safety and protection of the civilian population.

(13) During the continuance of any disaster the Governor is commander-in-chief of the organized and unorganized militia and of all other forces available for emergency duty. To the greatest extent practicable, the Governor shall delegate or assign command authority to do so by orders issued at the time of the disaster.

(14) Prohibit increases in the prices of goods and services during a disaster.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/8)

Sec. 8. Mobile Support Teams.

(a) The Governor or Director may cause to be created Mobile Support Teams to aid and to reinforce the Illinois Emergency Management Agency, and emergency services and disaster agencies in areas stricken by disaster. Each mobile support team shall have a leader, selected by the Director who will be responsible, under the direction and control of the Director, for the organization, administration, and training, and operation of the mobile support team.

(b) Personnel of a mobile support team while on duty pursuant to such a call or while engaged in regularly scheduled training or exercises, whether within or without the State, shall either:

(1) If they are paid employees of the State, have the powers, duties, rights, privileges and immunities and receive the compensation incidental to their employment.

(2) If they are paid employees of a political subdivision or body politic of this State, and whether serving within or without that political subdivision or body politic, have the powers, duties, rights, privileges and immunities, and receive the compensation incidental to their employment.

(3) If they are not employees of the State, political subdivision or body politic, or being such employees, are not normally paid for their services, be entitled to at least one dollar per year compensation from the State.

Personnel of a mobile support team who suffer disease, injury or death arising out of or in the course of emergency duty, shall for the purposes of benefits under the Workers' Compensation Act or Workers' Occupational Diseases Act only, be deemed to be employees of this State. If the person diseased, injured or killed is an employee described in item (3) above, the computation of benefits payable under either of those Acts shall be based on income commensurate with comparable State employees doing the same type of work or income from the person's

regular employment, whichever is greater.

All personnel of mobile support teams shall, while on duty under such call, be reimbursed by this State for all actual and necessary travel and subsistence expenses.

(c) The State shall reimburse each political subdivision or body politic from the Disaster Relief Fund for the compensation paid and the actual and necessary travel, subsistence and maintenance expenses of paid employees of the political subdivision or body politic while serving, outside of its geographical boundaries pursuant to such a call, as members of a mobile support team, and for all payments made for death, disease or injury of those paid employees arising out of and incurred in the course of that duty, and for all losses of or damage to supplies and equipment of the political subdivision or body politic resulting from the operations.

(d) Whenever mobile support teams or units of another state, while the Governor has the emergency powers provided for under Section 7 of this Act, render aid to this State under the orders of the Governor of its home state and upon the request of the Governor of this State, all questions relating to reimbursement by this State to the other state and its citizens in regard to the assistance so rendered shall be determined by the mutual aid agreements or interstate compacts described in subparagraph (5) of paragraph (c) of Section 6 as are existing at the time of the assistance rendered or are entered into thereafter and under Section 303 (d) of the Federal Civil Defense Act of 1950.

(e) No personnel of mobile support teams of this State may be ordered by the Governor to operate in any other state unless a request for the same has been made by the Governor or duly authorized representative of the other state.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/9)

Sec. 9. Financing.

(a) It is the intent of the Legislature and declared to be the policy of the State that funds to meet disasters shall always be available.

(b) It is the legislative intent that the first recourse shall be to funds regularly appropriated to State and political subdivision departments and agencies. If the Governor finds that the demands placed upon these funds in coping with a particular disaster are unreasonably great, the Governor may make funds available from the Disaster Relief Fund. If monies available from the Fund are insufficient, and if the Governor finds that other sources of money to cope with the disaster are not available or are insufficient, the Governor shall request the General Assembly to enact legislation as it may deem necessary to transfer and expend monies appropriated for other purposes or borrow, for a term not to exceed 2 years from the United States government or other public or private source. If the General Assembly is not sitting in regular session to enact such legislation for the transfer, expenditure or loan of such monies, and the President of the Senate and the Speaker of the House certify that the Senate and House are not in session, the Governor is authorized to carry out those decisions until such time as a quorum of the General Assembly can convene in a regular or extraordinary session.

(c) Nothing contained in this Section shall be construed to limit the Governor's authority to apply for, administer and expend grants,

gifts or payments in aid of disaster mitigation, preparedness, response or recovery.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/10)

Sec. 10. Emergency Services and Disaster Agencies.

(a) Each political subdivision within this State shall be within the jurisdiction of and served by the Illinois Emergency Management Agency and by an emergency services and disaster agency responsible for emergency management programs. A township, if the township is in a county having a population of more than 2,000,000, must have approval of the county Director before establishment of a township emergency services and disaster agency.

(b) Unless multiple county emergency services and disaster agency consolidation is authorized by the Illinois Emergency Management Agency with the consent of the respective counties, each county shall maintain an emergency services and disaster agency that has jurisdiction over and serves the entire county, except as otherwise provided under this Act and except that in any county with a population of over 3,000,000 containing a municipality with a population of over 500,000 the jurisdiction of the county agency shall not extend to the municipality when the municipality has established its own agency.

(c) Each municipality with a population of over 500,000 shall maintain an emergency services and disaster agency which has jurisdiction over and serves the entire municipality. A municipality with a population less than 500,000 may establish, by ordinance, an agency or department responsible for emergency management within the municipality's corporate limits.

(d) The Governor shall determine which municipal corporations, other than those specified in paragraph (c) of this Section, need emergency services and disaster agencies of their own and require that they be established and maintained. The Governor shall make these determinations on the basis of the municipality's disaster vulnerability and capability of response related to population size and concentration. The emergency services and disaster agency of a county or township, shall not have a jurisdiction within a political subdivision having its own emergency services and disaster agency, but shall cooperate with the emergency services and disaster agency of a city, village or incorporated town within their borders. The Illinois Emergency Management Agency shall publish and furnish a current list to the municipalities required to have an emergency services and disaster agency under this subsection.

(e) Each municipality that is not required to and does not have an emergency services and disaster agency shall have a liaison officer designated to facilitate the cooperation and protection of that municipal corporation with the county emergency services and disaster agency in which it is located in the work of disaster mitigation, preparedness, response, and recovery.

(f) The principal executive officer or his or her designee of each political subdivision in the State shall annually notify the Illinois Emergency Management Agency of the manner in which the political subdivision is providing or securing emergency management, identify the executive head of the agency or the department from which the service is obtained, or the liaison officer in accordance with paragraph (d) of this Section and furnish additional information relating thereto as the

Illinois Emergency Management Agency requires.

(g) Each emergency services and disaster agency shall prepare an emergency operations plan for its geographic boundaries that complies with planning, review, and approval standards promulgated by the Illinois Emergency Management Agency. The Illinois Emergency Management Agency shall determine which jurisdictions will be required to include earthquake preparedness in their local emergency operations plans.

(h) The emergency services and disaster agency shall prepare and distribute to all appropriate officials in written form a clear and complete statement of the emergency responsibilities of all local departments and officials and of the disaster chain of command.

(i) Each emergency services and disaster agency shall have a Director who shall be appointed by the principal executive officer of the political subdivision in the same manner as are the heads of regular governmental departments. If the political subdivision is a county and the principal executive officer appoints the sheriff as the Director, the sheriff may, in addition to his or her regular compensation, receive compensation at the same level as provided in Section 3 of "An Act in relation to the regulation of motor vehicle traffic and the promotion of safety on public highways in counties", approved August 9, 1951, as amended. The Director shall have direct responsibility for the organization, administration, training, and operation of the emergency services and disaster agency, subject to the direction and control of that principal executive officer. Each emergency services and disaster agency shall coordinate and may perform emergency management functions within the territorial limits of the political subdivision within which it is organized as are prescribed in and by the State Emergency Operations Plan, and programs, orders, rules and regulations as may be promulgated by the Illinois Emergency Management Agency and by local ordinance and, in addition, shall conduct such functions outside of those territorial limits as may be required under mutual aid agreements and compacts as are entered into under subparagraph (5) of paragraph (c) of Section 6.

(j) In carrying out the provisions of this Act, each political subdivision may enter into contracts and incur obligations necessary to place it in a position effectively to combat the disasters as are described in Section 4, to protect the health and safety of persons, to protect property, and to provide emergency assistance to victims of those disasters. If a disaster occurs, each political subdivision may exercise the powers vested under this Section in the light of the exigencies of the disaster and, excepting mandatory constitutional requirements, without regard to the procedures and formalities normally prescribed by law pertaining to the performance of public work, entering into contracts, the incurring of obligations, the employment of temporary workers, the rental of equipment, the purchase of supplies and materials, and the appropriation, expenditure, and disposition of public funds and property.

(k) Volunteers who, while engaged in a disaster, an exercise, training related to the emergency operations plan of the political subdivision, or a search-and-rescue team response to an occurrence or threat of injury or loss of life that is beyond local response capabilities, suffer disease, injury or death, shall, for the purposes of benefits under the Workers' Compensation Act or Workers' Occupational Diseases Act only, be deemed to be employees of the State, if: (1) the claimant is a duly qualified and enrolled (sworn in) as a volunteer of

the Illinois Emergency Management Agency or an emergency services and disaster agency accredited by the Illinois Emergency Management Agency, and (2) if: (i) the claimant was participating in a disaster as defined in Section 4 of this Act, (ii) the exercise or training participated in was specifically and expressly approved by the Illinois Emergency Management Agency prior to the exercise or training, or (iii) the search-and-rescue team response was to an occurrence or threat of injury or loss of life that was beyond local response capabilities and was specifically and expressly approved by the Illinois Emergency Management Agency prior to the search-and-rescue team response. The computation of benefits payable under either of those Acts shall be based on the income commensurate with comparable State employees doing the same type work or income from the person's regular employment, whichever is greater.

(1) If any person who is entitled to receive benefits through the application of this Section receives, in connection with the disease, injury or death giving rise to such entitlement, benefits under an Act of Congress or federal program, benefits payable under this Section shall be reduced to the extent of the benefits received under that other Act or program.

(m)(1) Prior to conducting an exercise, the principal executive officer of a political subdivision or his or her designee shall provide area media with written notification of the exercise. The notification shall indicate that information relating to the exercise shall not be released to the public until the commencement of the exercise. The notification shall also contain a request that the notice be so posted to ensure that all relevant media personnel are advised of the exercise before it begins.

(2) During the conduct of an exercise, all messages, two-way radio communications, briefings, status reports, news releases, and other oral or written communications shall begin and end with the following statement: "This is an exercise message".

(Source: P.A. 92-16, eff. 6-28-01; 92-73, eff. 1-1-02.)

(20 ILCS 3305/11)

Sec. 11. Local Disaster Declarations.

(a) A local disaster may be declared only by the principal executive officer of a political subdivision, or his or her interim emergency successor, as provided in Section 7 of the "Emergency Interim Executive Succession Act". It shall not be continued or renewed for a period in excess of 7 days except by or with the consent of the governing board of the political subdivision. Any order or proclamation declaring, continuing, or terminating a local disaster shall be given prompt and general publicity and shall be filed promptly with the county clerk, township clerk, or the municipal clerk, as the case may be, in the area to which it applies.

(b) The effect of a declaration of a local disaster is to activate the emergency operations plan of that political subdivision and to authorize the furnishing of aid and assistance thereunder.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/12)

Sec. 12. Testing of Disaster Warning Devices. The testing of disaster warning devices including outdoor warning sirens shall be held only on the first TuEMAY of each month at 10 o'clock in the morning or during exercises that are specifically and expressly approved in advance

by the Illinois Emergency Management Agency.
(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/13)

Sec. 13. Mutual aid arrangements between political subdivisions and taxing districts.

(a) The Director of each emergency services and disaster agency may, in collaboration with other public agencies within his or her immediate vicinity, develop or cause to be developed mutual aid arrangements with other political subdivisions of taxing districts within this State for reciprocal disaster response and recovery assistance in case a disaster is too great to be dealt with unassisted. The mutual aid shall not, however, be effective unless and until approved by each of the political subdivisions. The arrangements shall be consistent with the State Emergency Operations Plan and State emergency management program, and in the event of a disaster as described in Section 4 of this Act, it shall be the duty of each emergency services and disaster agency to render assistance in accordance with the provisions of the mutual aid arrangements.

(b) The Director of an emergency services and disaster agency may, subject to the approval of the Director, assist in the negotiation of mutual aid agreements between this and other states.
(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/14)

Sec. 14. Communications. The Illinois Emergency Management Agency shall ascertain what means exist for rapid and efficient communications in times of disaster. The Illinois Emergency Management Agency shall consider the desirability of supplementing these communications resources or of integrating them into a comprehensive State or State-Federal telecommunications or other communications system or network. In studying the character and feasibility of any system or its several parts, the Illinois Emergency Management Agency shall evaluate the possibility of multipurpose use thereof for general State and political subdivision purposes. The Illinois Emergency Management Agency may promulgate rules to establish policies and procedures relating to telecommunications and the continuation of rapid and efficient communications in times of disaster to the extent authorized by any provision of this Act or other laws and regulations. The Illinois Emergency Management Agency shall make recommendations to the Governor as appropriate.

(Source: P.A. 86-755; 87-168.)

(20 ILCS 3305/15)

Sec. 15. Immunity. Neither the State, any political subdivision of the State, nor, except in cases of gross negligence or willful misconduct, the Governor, the Director, the Principal Executive Officer of a political subdivision, or the agents, employees, or representatives of any of them, engaged in any emergency management response or recovery activities, while complying with or attempting to comply with this Act or any rule or regulations promulgated pursuant to this Act is liable for the death of or any injury to persons, or damage to property, as a result of such activity. This Section does not, however, apply to political subdivisions and principal executive officers required to maintain emergency services and disaster agencies that are not in

compliance with Section 10 of this Act, notwithstanding provisions of any other laws. This Section does not, however, affect the right of any person to receive benefits to which he or she would otherwise be entitled under this Act under the Workers' Compensation Act or the Workers' Occupational Diseases Act, or under any pension law, and this Section does not affect the right of any such person to receive any benefits or compensation under any Act of Congress.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/16)

Sec. 16. Professions, Trades and Occupations. If such disaster as is described in Section 4 occurs in this State and the services of persons who are competent to practice any profession, trade or occupation are required in this State to cope with the disaster and it appears that the number of persons licensed or registered in this State to practice such profession, trade or occupation may be insufficient for such purpose, then any persons who are licensed elsewhere to practice any such profession, trade or occupation may, if a member of a mobile support team or unit of another state rendering aid in this State pursuant to the order of the Governor of their homestate and upon the request of the Governor of this State, or if otherwise requested so to do by the Governor or the Director of this State, during the time the disaster continues, practice such profession, trade or occupation in this State without being licensed or registered in this State.

(Source: P.A. 85-1027.)

(20 ILCS 3305/17)

Sec. 17. Authority to Accept Services, Gifts, Grants or Loans. Whenever the federal government or any agency or officer thereof or whenever any person, firm or corporation shall offer to the State, or to any political subdivision thereof, services, equipment, supplies, materials, or funds by way of gift or grant, for purposes of emergency management, the State, acting through the Governor, or such political subdivision, acting through the principal executive officer, may accept such offer and upon such acceptance the Governor of the State, or the principal executive officer of such political subdivision, may authorize an officer of the State or of the political subdivision, as the case may be, to receive such services, equipment, supplies, materials, or funds on behalf of the State or such political subdivision.

(Source: P.A. 85-1027.)

(20 ILCS 3305/18)

Sec. 18. Orders, Rules and Regulations.

(a) The Governor shall file a copy of every rule, regulation or order, and any amendment thereof made by the Governor under the provisions of this Act in the office of the Secretary of State. No rule, regulation or order, or any amendment thereof shall be effective until 10 days after the filing, provided, however, that upon the declaration of a disaster by the Governor as is described in Section 7 the provision relating to the effective date of any rule, regulation, order or amendment issued under this Act and during the state of disaster is abrogated, and the rule, regulation, order or amendment shall become effective immediately upon being filed with the Secretary of State accompanied by a certificate stating the reason as required by the Illinois Administrative Procedure Act.

(b) Every emergency services and disaster agency established pursuant to this Act and the Directors thereof shall execute and enforce the orders, rules and regulations as may be made by the Governor under authority of this Act. Each emergency services and disaster agency shall have available for inspection at its office all orders, rules and regulations made by the Governor, or under the Governor's authority. The Illinois Emergency Management Agency shall furnish the orders, rules and regulations to each such emergency services and disaster agency.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/19)

Sec. 19. Utilization of Existing Agency, Facilities, and Personnel. In carrying out the provisions of this Act the Governor, the Director and the political subdivisions of the State are directed to utilize the services, equipment, supplies and facilities of existing departments, offices and agencies of the State and of the political subdivisions of this State, to the maximum extent practicable, and the officers and personnel of all such departments, offices and agencies are directed, upon request, to cooperate with and extend such services and facilities to the Governor, the Director and the emergency services and disaster agencies.

(Source: P.A. 85-1027.)

(20 ILCS 3305/20)

Sec. 20. Emergency Management Agency; personnel; oath. Each person, whether compensated or noncompensated, who is appointed to serve in any capacity in the Illinois Emergency Management Agency or an emergency services and disaster agency, shall, before entering upon his or her duties, take an oath, in writing, before the Director or before the Director of that emergency services and disaster agency or before other persons authorized to administer oaths in this State, which oath shall be filed with the Director or with the Director of the emergency services and disaster agency with which he or she shall serve and which oath shall be substantially as follows:

"I, _____, do solemnly swear (or affirm) that I will support and defend and bear true faith and allegiance to the Constitution of the United States and the Constitution of the State of Illinois, and the territory, institutions and facilities thereof, both public and private, against all enemies, foreign and domestic; that I take this obligation freely, without any mental reservation or purpose of evasion; and that I will well and faithfully discharge the duties upon which I am about to enter. And I do further swear (or affirm) that I do not advocate, nor am I, nor have I been a member of any political party or organization that advocates the overthrow of the government of the United States or of this State by force or violence; and that during such time as I am affiliated with the (name of political subdivision), I will not advocate nor become a member of any political party or organization that advocates the overthrow of the government of the United States or of this State by force or violence."

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/21)

Sec. 21. No Private Liability.

(a) Any person owning or controlling real estate or other premises

who voluntarily and without compensation grants a license or privilege, or otherwise permits the designation or use of the whole or any part or parts of such real estate or premises for the purpose of sheltering persons during an actual or impending disaster, or a exercise together with his or her successors in interest, if any, shall not be civilly liable for negligently causing the death of, or injury to, any person on or about such real estate or premises under such license, privilege or other permission, or for negligently causing loss of, or damage to, the property of such person.

(b) Any private person, firm or corporation and employees and agents of such person, firm or corporation in the performance of a contract with, and under the direction of, the State, or any political subdivision of the State under the provisions of this Act shall not be civilly liable for causing the death of, or injury to, any person or damage to any property except in the event of willful misconduct.

(c) Any private person, firm or corporation, and any employee or agent of such person, firm or corporation, who renders assistance or advice at the request of the State, or any political subdivision of the State under this Act during an actual or impending disaster, shall not be civilly liable for causing the death of, or injury to, any person or damage to any property except in the event of willful misconduct.

The immunities provided in this subsection (c) shall not apply to any private person, firm or corporation, or to any employee or agent of such person, firm or corporation whose act or omission caused in whole or in part such actual or impending disaster and who would otherwise be liable therefor.

(Source: P.A. 92-73, eff. 1-1-02.)

(20 ILCS 3305/22)

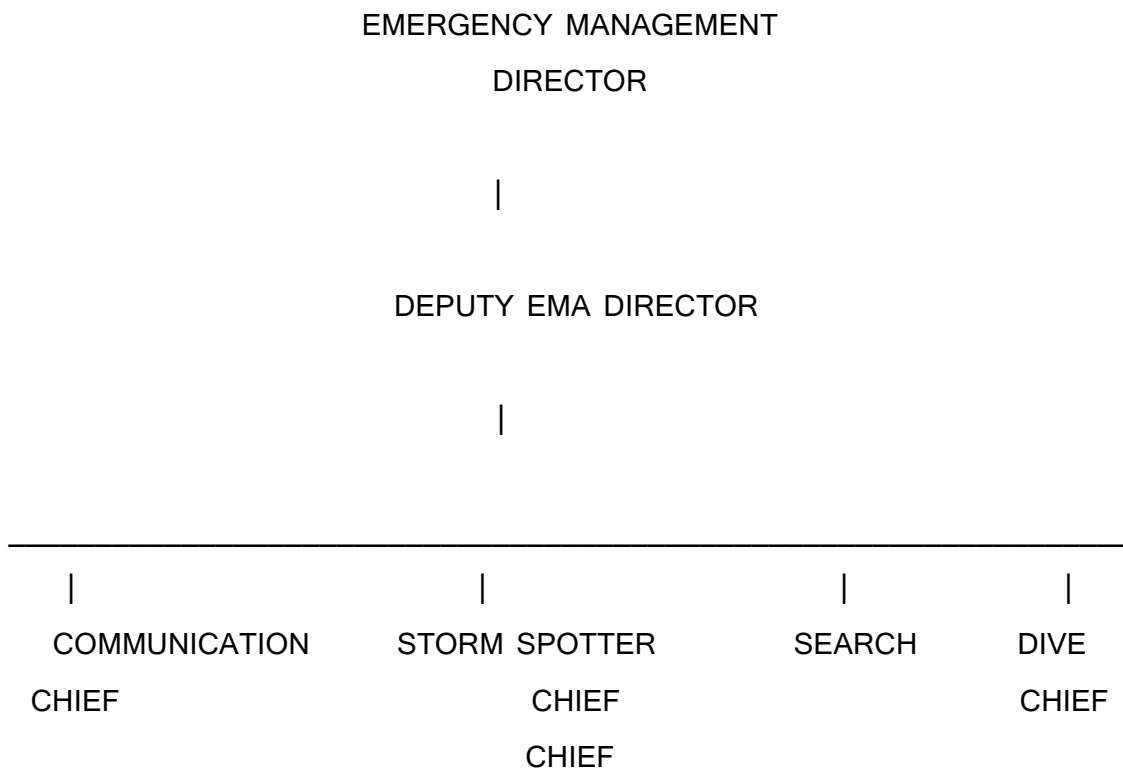
Sec. 22. Political activities prohibited. No emergency services and disaster agency established under the authority of this Act shall be employed directly or indirectly by any person or persons for political purposes.

(Source: P.A. 85-1027.)

Appendix 3

Insert organizational chart for Champaign County EMA

CHAMPAIGN COUNTY EMERGENCY MANAGEMENT
ORGANIZATIONAL CHART



Appendix 4

DESCRIPTION OF AGREEMENTS

1. Champaign County Fire Protection Association

All fire protection districts and Champaign County EMA sign a mutual aid agreement. It requires that, when the EOC is fully activated in response to an emergency or disaster, any mutual aid request, be it for equipment or manpower, be made by a Department Chief (or the Incident Commander) through the EOC, and provides that such mutual aid requests will be honored by the EOC.

2. Champaign County Sheriff

This agreement states that if the EOC needs food service, the jail kitchen shall prepare such food and deliver it to the EOC.

3. American Red Cross

It is mutually agreed that the local American Red Cross office accepts the responsibility for managing the peacetime shelter program in behalf of Champaign County EMA. ARC will be responsible for the locations, staffing, and equipment needed to run a shelter program.

4. Regional Emergency Coordination Group

This agreement is to provide a structure for member jurisdictions to operate a Multi-Agency Coordination System (MACS) and discuss policy, decision-Making, and prioritization as well as support for field operations.

5. Salvation Army

It is mutually agreed that the Salvation Army shall provide mobile canteen service to emergency workers. They will also support the ARC sheltering program and will make their facility available as a public shelter as needed.

6. Champaign County Mental Health Board

Develops SOPs for use by the Emergency Mental Health Services Council in carrying out critical incident stress management services throughout Champaign County.

7. IESMA & Champaign County MOU

(Resolution #4945) Intergovernmental Agreement for emergency management support.

Appendix 5

SAMPLE PROCLAMATION: LOCAL DISASTER EMERGENCY

COUNTY OF CHAMPAIGN PROCLAMATION

A STATE OF LOCAL DISASTER EMERGENCY IS HEREBY PROCLAIMED AND DECLARED IN THE COUNTY OF CHAMPAIGN, effective at the hour of _____, on the _____ day of _____ 20_____, and until further notice.

A _____ has struck Champaign County in _____ Township and has left a damage path _____ mile wide and _____miles long. Many homes and business were damaged or destroyed along this path. The effect of a declaration of a local disaster is to activate the emergency operations plan of Champaign County and to authorize the furnishing of aid and assistance thereunder.

County EMA Director

County Board Chairperson

STATE OF ILLINOIS}
COUNTY OF CHAMPAIGN}

_____, County Board Chairperson, being first duly sworn on oath deposes and says the foregoing facts are true at the time the statement thereof was made and signed.

Subscribed and sworn to before me on this ____ day of _____, 20__.

Notary Public

(seal)

Appendix 6

SAMPLE PROCLAMATION: TERMINATION
OF LOCAL DISASTER EMERGENCY

COUNTY OF CHAMPAIGN PROCLAMATION

THE STATE OF LOCAL DISASTER EMERGENCY IN THE COUNTY OF CHAMPAIGN IS HEREBY TERMINATED, effective at the hour of _____, on the _____ day of _____, 20__.

Significant progress in cleanup operations has been made in _____ Township, Champaign County, following damages caused by a _____ on the _____ day of _____, 20___. Emergency assistance is no longer required from the County.

County EMA Director

County Board Chairperson

STATE OF ILLINOIS}
 COUNTY OF CHAMPAIGN}

_____, County Board Chairperson, being first duly sworn on oath, deposes and says the foregoing facts are true at the time the statement thereof was made and signed.

Subscribed and sworn to before me on this _____ day of _____, 20__.

Notary Public (seal)

Appendix 7

MAP OF PRIMARY AND ALTERNATE EOC's

Appendix 8

MAP OF CRITICAL COMMAND AND CONTROL FACILITIES

Appendix 9

Primary and Support Responsibility Matrix

Appendix 10

MAP OF FLOOD PLAINS

Flood plain maps of Champaign County are on file at the office of the Champaign County Regional Planning, 1776 East Washington, Urbana, IL, 61802, and in the Champaign County EMA office.

Appendix 11

MAPS OF THE COUNTY OF Champaign AND COMMUNITIES

COUNTY MAP:

On file at the Champaign County EMA Office

CITY MAPS:

On file at the Champaign County EMA Office